

Message Text

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ACTION IO-10

INFO OCT-01 EUR-12 ISO-00 EB-07 CAB-05 CIAE-00 COME-00

DODE-00 DOTE-00 INR-07 NSAE-00 FAA-00 OMB-01 TRSE-00

L-03 SP-02 AF-06 ARA-10 EA-09 NEA-10 OIC-02 SS-15

NSC-05 /105 W

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UNCLAS MONTREAL 1575

E. O. 11652: N/A

TAGS: PORG, EAIR, ICAO

SUBJ: ICAO - MONTREAL CONFERENCE/AIR LAW WRAP-UP

REF: MONTREAL 1514

1. SUMMARY: CONFERENCE STAGGERED TO CLOSE WEDNESDAY, ADOPTING EVERYTHING IN SIGHT. FOUR PROTOCOLS OPENED FOR SIGNATURE ON THURSDAY, 3 CHANGING GOLD FORMULA TO SDRS FOR WARSAW, HAGUE AND GUATEMALA INSTRUMENTS, ONE REVISING CARGO RULES OF THE HAGUE PROTOCOL. MAXIMUM US POSITION REACHED IN SUBSTANTIALLY ALL RESPECTS. US SIGNED SDR CHANGE TO GUATEMALA (PROTOCOL #3) AND NEW CARGO RULES (PROTOCOL #4). NO ACTION REQUIRED. END SUMMARY.

2. REMAINDER OF CONFERENCE FOLLOWING FROM OUR LAST REPORT TO YOU (REFTEL) DID NOT CHANGE IN COMPLEXION. NO POLITICAL ISSUES EMERGED. QUANTITY OF WORK AND GENERAL CONFUSION MADE IT IMPOSSIBLE TO PREDICT WHETHER CONFERENCE WOULD FAIL TOTALLY, OR AGREE TO EVERYTHING. IT DID NOT BECOME CLEAR UNTIL 2 HOURS OR SO BEFORE THE FINAL SESSION, WHEN VOTE WAS TAKEN ON ESSENTIALLY A US-PACKAGE OF CHANGES TO GUATEMALA PROTOCOL (PROTOCOL #3), THAT INSTRUMENTS WOULD BE ADOPTED. IN ROLL-CALL VOTE
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US-PACKAGE SURVIVED BY 2 VOTES, 31 (US)-14 WITH 14 ABSTEN-

TIONS. UP TO THAT TIME CONFERENCE WAS MIRED IN WORK AND EFFORTS TO ADJOURN FOR ONE YEAR AND START AGAIN CROPPED UP FROM TIME TO TIME. CONFERENCE WAS PUTTING IN 9:30 AM TO 11:30 PM SESSIONS THURSDAY, FRIDAY, MONDAY, AND TUESDAY, WITH MEETINGS ALSO ON SATURDAY. VOTING AGAINST ON KEY PROTOCOL #3 WAS SOVIET BLOC, CHINA, CUBA AND 4 AFRICANS. ARABS, OTHER AFRICANS AND ROMANIA ABSTAINED. OECD COUNTRIES, LATAMS, PHILLIPINES, TRINIDAD, BARBADOS, YUGOSLAVIA, INDIA, ISRAEL SUPPORTED. AFRICANS AND ARABS SUCCEEDED AT MID-POINT OF CONFERENCE TO ESTABLISH COORDINATED POSITIONS, BUT NO ELEMENT OF LDC BLOC VOTING DEVELOPED. AFTER VOTE WE UNDERSTAND AFRICAN-ARAB COORDINATION WAS INTENDED TO MAKE VOTE CLOSE, BUT NOT LOSE. THUS, SOME KEY DELEGATES HAD EXCUSED THEMSELVES FOR A DRINK OF WATER DURING VOTE. ALL OTHER PROTOCOLS (PROTOCOL #1, SDR CHANGE TO WARSAW; PROTOCOL #2, SDR CHANGE TO HAGUE; PROTOCOL #4, REVISED CARGO RULES TO HAGUE) PASSED BY OVERWHELMING MAJORITIES, WITH ONLY SCATTERED SOVIET BLOC OPPOSITION.

3. US-USSR INFORMAL CONSULTATIONS NEVER RESULTED IN A DEAL, BUT INFORMAL UNDERSTANDINGS EMERGED ON KEY ISSUES, WHICH WERE KEPT IN PLENARY; THERE WAS ON THE WHOLE, SUBSTANTIAL COOPERATION WITHOUT WHICH WE DOUBT PROTOCOLS WOULD HAVE EMERGED.

4. THE GOLD FRANC WAS ROUTED BY THE SDR CLAUSE IN ROLL-CALL VOTE, 39(US)-9-5 ABSTENTIONS. KEY INTERVENTIONS EARLY IN DEBATE CAME FROM YUGOSLAVIA, PHILLIPINES, CHILE AND OTHER UNEXPECTEDS WHICH SETTLED ISSUE EARLY IN WHAT WE THOUGHT WOULD BE CONTROVERSIAL AREA.

5. PROTOCOLS HAVE AN ALL-STATES CLAUSE WITH POLAND AS DEPOSITORY. WE PUT UP EARLY RESISTENCE TO POLAND, BUT WHEN ISRAEL AND REPUBLIC OF KOREA DELEGATES SUPPORTED POLAND WE DROPPED ISSUE.

6. UNOFFICIALLY, FOLLOWING STATES SIGNED INDICATED PROTOCOLS AT FORMAL CEREMONY THURSDAY: BARBADOS (ALL FOUR PROTOCOLS); BRAZIL (ALL FOUR PROTOCOLS); EGYPT (PROTOCOLS 1, 2 AND 4); GHANA (ALL FOUR PROTOCOLS); GUATEMALA (ALL FOUR PROTOCOLS); ISRAEL (PROTOCOLS 1 AND 2); PORTUGAL (ALL FOUR PROTOCOLS); SWITZERLAND (PROTOCOLS 2, 3 AND 4); UNITED KINGDOM (ALL FOUR PROTOCOLS)

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PROTOCOLS); UNITED STATES (PROTOCOLS 3 AND 4); VENEZUELA (ALL FOUR PROTOCOLS); YUGOSLAVIA (PROTOCOLS 1, 2 AND 4); AND ZAIRE (PROTOCOLS 1, 2 AND 4). OTHER STATES INDICATED INFORMALLY AN INTENTION TO SIGN VARIOUS PROTOCOLS AFTER OFFICIAL REVIEW.
HARPER

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